



## → How utilities can evaluate the cost-effectiveness of DERs



**Kate Strickland**  
Manager, Utility and  
Regulatory Strategy, SEPA

**Julie Michals**  
Director of Valuation,  
E4TheFuture

**David Pudleiner**  
Energy Engineer, Building Energy  
Analytics, ICF

**Steve Fine**  
VP, Distributed Grid Strategy  
+ ICF Climate Center Senior  
Fellow, ICF

09/08/2022



## → **Steve Fine**

---

VP, Distributed Grid Strategy +  
ICF Climate Center Senior Fellow

---

Steve has over 30 years of experience working at the confluence of energy, environment, and economics to evaluate and design workable solutions to our biggest energy challenges.



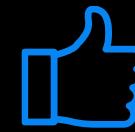
Lines will be muted.



Submit questions in the chat box.



We're recording!



How did we do?



Tell us what you want to hear next.

→ Some ground rules

---

We design robust future-focused solutions in response to industry, policy, and environmental changes.

And we've been carbon neutral since 2007.

**50**  
years of energy work

**200+**  
energy efficiency programs

**35+**  
years of climate science, impacts, and adaptation

**1K+**  
energy experts

**All major**  
federal agencies

**100+**  
climate change experts

**Top 50**  
utilities in North America

**All major**  
energy NGOs

→ ICF's **energy + climate footprint**



**Julie Michals**

*Director of Valuation, E4TheFuture*

- About the National Standard Practice Manual (NSPM)
- Case studies background
- Deep dive into case studies:
  - Residential managed EV charging in the Midwest
  - Commercial solar and storage-controlled dispatch in the West
  - Residential grid-interactive efficient buildings in the Mid-Atlantic



**Kate Strickland**

*Manager, Utility and Regulatory Strategy, SEPA*



**David Pudleiner**

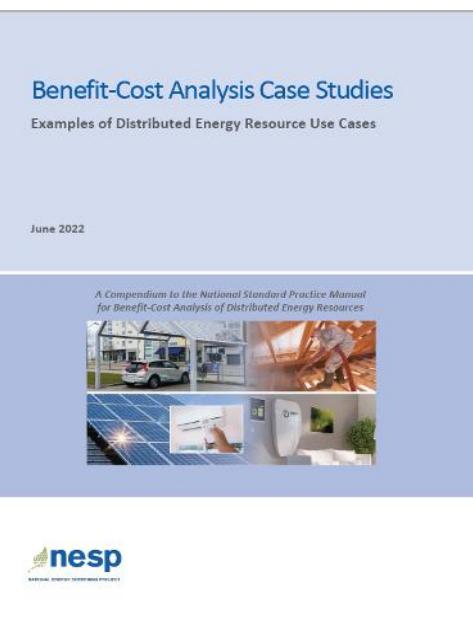
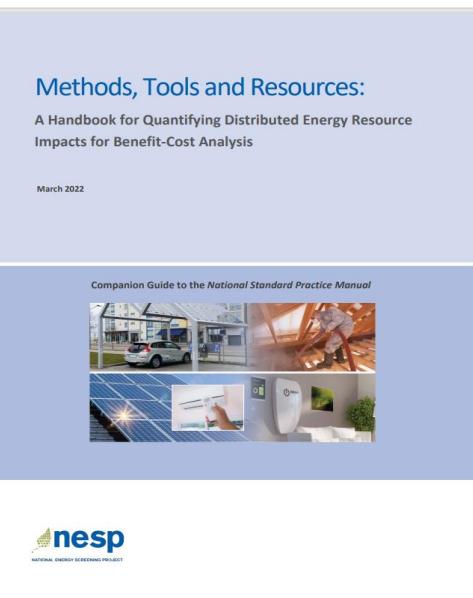
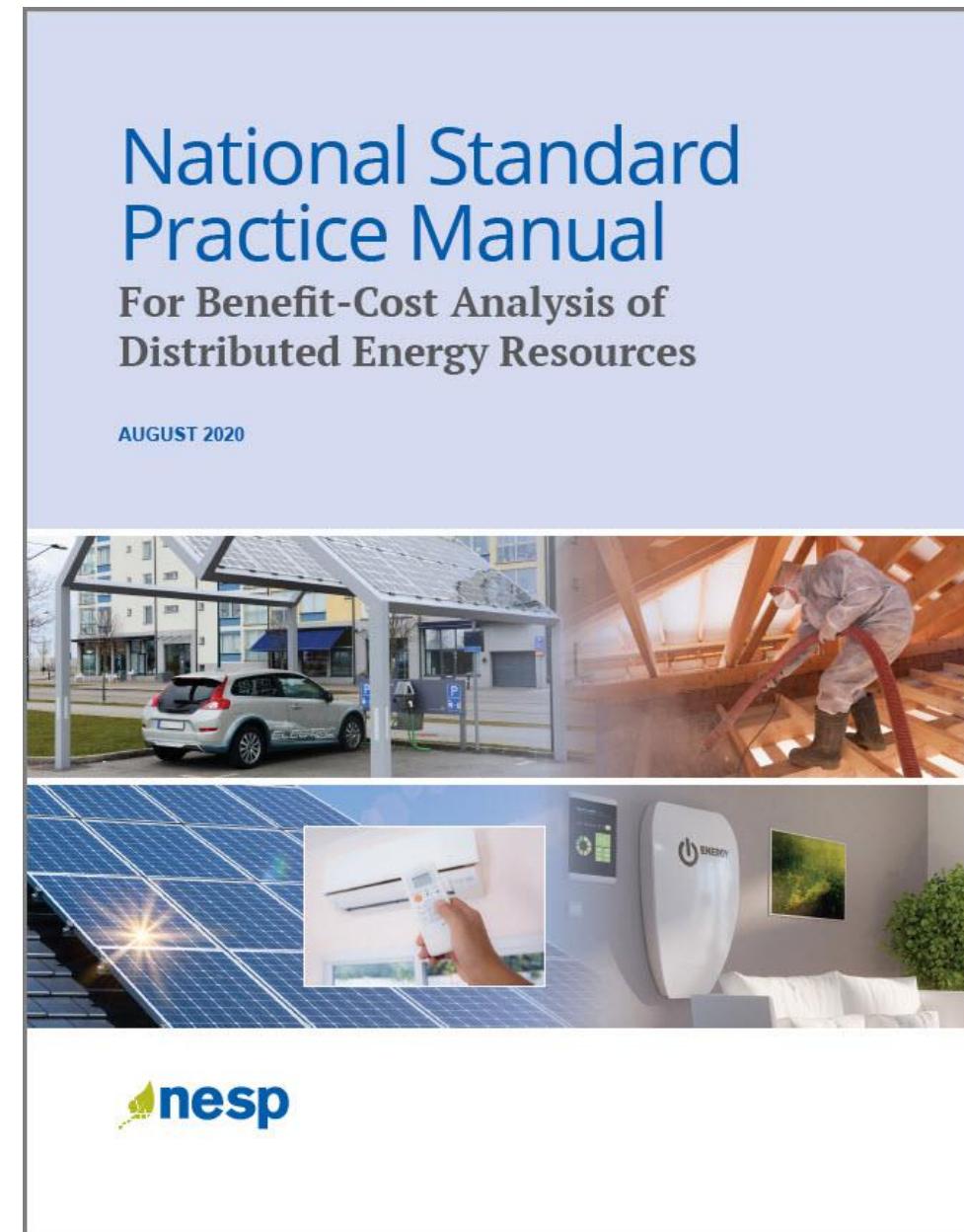
*Energy Engineer, Building Energy Analytics, ICF*

→ Today's presenters and agenda

**National Energy Screening Project (NESP) –**  
stakeholder organization that works to improve  
cost-effectiveness screening practices for  
distributed energy resources (DERs).

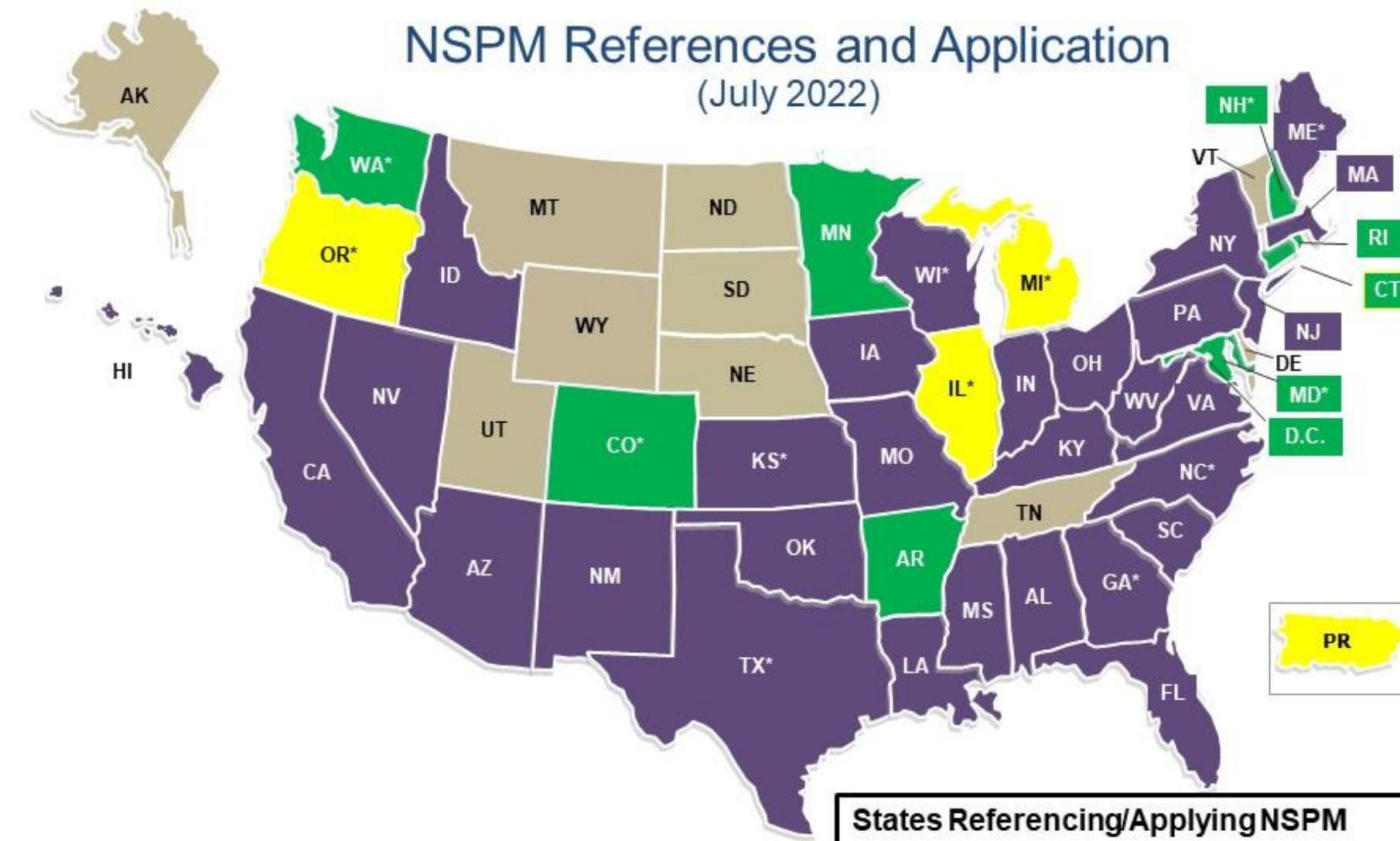
NSPM for DERs:

- Comprehensive framework for cost-effectiveness assessment of DERs
- Set of policy-neutral, non-biased, and economically-sound principles, concepts, and methodologies to support single- and multi-DER benefit-cost analysis (BCA)
- Provides guidance on **what** inputs to include in BCA tests
  - The MTR Handbook provides guidance on **how** to determine those inputs to those BCA tests
  - \*New\* BCA Case Studies demonstrates application of NSPM and MTR Handbook guidance



→ **NSPM for DERs and supporting resources**

## NSPM References and Application (July 2022)



### States Referencing/Applying NSPM

- 9 Has applied or is applying the NSPM
- 4 NSPM under PUC consideration
- 28 NSPM references made in utility plans, PUC dockets, and/or other jurisdictional documents
- \* NSPM references made in most recent quarter

→ **NSPM references and application**

## Fundamental BCA Principals

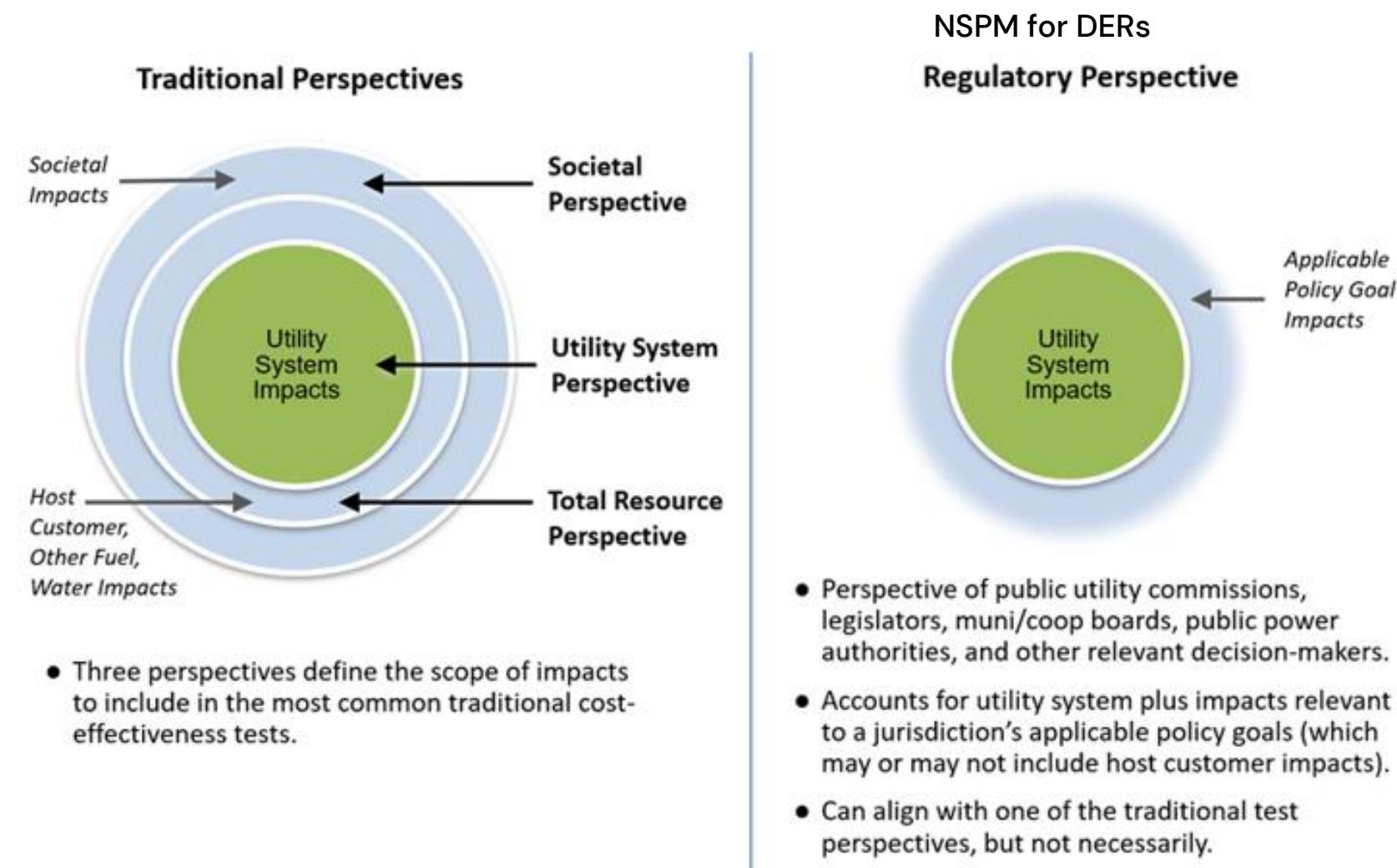
Multi-step process to develop a **primary** cost-effectiveness test

When and how to use **secondary** cost-effectiveness tests

## NSPM benefit-cost analysis framework

1. Recognize that DERs can provide energy/power system needs and should be compared with other energy resources and treated consistently for BCA.
2. Align primary test with jurisdiction's applicable policy goals.
3. Ensure symmetry across costs and benefits.
4. Account for all relevant, material impacts (based on applicable policies), even if hard to quantify.
5. Conduct a forward-looking, long-term analysis that captures incremental impacts of DER investments.
6. Avoid double-counting through clearly defined impacts.
7. Ensure transparency in presenting the benefit-cost analysis and results.
8. Conduct BCA separate from Rate Impact Analyses because they answer different questions.

→ **NSPM BCA principles**



## → Cost-effectiveness testing perspectives (and the Jurisdiction Specific Test or JST)



## **Importance of consistency**

- Consistent BCA framework reduces risk of either over or under-investing in a resource (or combination thereof)
- Siloed approach to valuing different DERs can be complex and overwhelming for commissions, utilities, and stakeholders
- Allows for analysis of multiple-DER initiatives
- Policy framework should be comprehensive, but all policies may not apply to all DERs
- It may not be possible to develop quantitative values for each DER.
  - Impacts may need to be addressed qualitatively due to data limitations

## **Consistency still allows for unique characteristics of each DER**

- A consistent BCA framework does not require all impacts to apply to all DERs
  - The framework accounts for differences in DER technologies and use cases

→ **NSPM principle #1: Consistency in BCA across DERs**

Category	Type	Impact	EE	DR	EV
Electric Utility system impacts	Generation	Energy generation	Benefit	Will depend if DR only shifts load or impacts consumption	Cost
		Capacity	Benefit	Benefit	Cost or Benefit if paired with demand flexibility, TOU rates
		RPS/CES compliance	Benefit	N/A if no change in sales	Cost (increased electricity sales)
		Market price effects	Benefit	Benefit	Energy = cost Capacity = benefit if paired with demand shifting
		Ancillary services	N/A	Benefit	Cost or benefit if V2G enabled
	General	Risk	Benefit	Benefit	Cost due to increased electricity consumption
		Reliability	Benefit	Benefit	Cost without DR/time shifting. V2G could great benefit.
		Resilience	N/A	Benefit	N/A except for V2G mode that creates a benefit
Societal impacts	Societal	Greenhouse gas emissions	Yes	N/A or could be cost depending on timing	Yes
		Public health (critical air pollutants)	Yes	N/A or could be cost depending on timing	Yes
		Economic development and jobs	Yes	N/A	Yes
		Energy security	Yes (for other fuels)	N/A	Yes
Host customer impacts	General	Measure costs (host)	Cost	N/A	Yes
		Interconnection fees	N/A	N/A	Yes
		Other fuel (oil, propane, gasoline)	Yes (for other fuels)	N/A	Yes
		Tax incentives	Depends on measure	N/A	Yes (depends on vehicle type)
		Asset value (property value)	Benefit (ex. weatherization)	N/A	Yes
		Productivity (includes O&M)	Yes	Potential Cost	Yes
	Low-income	Comfort	Yes	N/A	No
		Health & safety	Yes	N/A	No
		Mobility	N/A	N/A	Yes (depends on type of program)

→ Sample impacts and DER use cases

## **Benefit-cost analysis case studies: examples of distributed energy resource use cases**

Three use cases covered:

1. Residential EV managed charging in the Midwest
2. Commercial solar + storage-controlled dispatch in the west
3. Residential grid-interactive efficient building (GEB) retrofit in the Mid-Atlantic

June 2022

**Benefit-Cost Analysis Case Studies**  
Examples of Distributed Energy Resource Use Cases

A Compendium to the National Standard Practice Manual for Benefit-Cost Analysis of Distributed Energy Resources



**nesp**  
NATIONAL ENERGY SCREENING PROJECT

→ **NSPM guidance application to real-world use cases:  
BCA case studies (2022)**

**Table VI: Summary of Impacts Included in Case Studies**

Category/Type	EV Managed Charging Case Study 1 (JST 1)	Solar + Storage Case Study (JST 2)	GEB Retrofit Case Study (JST 3)
Electric Utility System Impacts	All impacts included in JST though some values are zero where impact is not relevant to the use case and/or DER	All impacts included in JST though some values are zero where impact is not relevant to the use case and/or DER. GHG adder included*	All impacts included in JST though some values are zero where impact is not relevant to the use case and/or DER
Natural Gas Impacts / Other Fuel Impacts	Not applicable given jurisdiction's policies	Not applicable given jurisdiction's policies	Included in JST consistent with jurisdiction's policy
Host Customer Impacts	Not applicable given jurisdiction's policies	Included in JST consistent with jurisdiction's policy	Included in JST consistent with jurisdiction's policy
Societal Impacts	GHG emission impacts (beyond any compliance costs) included consistent with jurisdiction's policy	*No societal impacts included given jurisdiction's policies, however, GHG Adder included as utility system impact <i>in addition to</i> existing compliance costs	GHG emission impacts (beyond any compliance costs) and public health impacts included consistent with jurisdiction's policy

→ **Summary of case studies JST**

## Reference case

- Small commercial customers install stand-alone rooftop solar PV, customer is on TOU rate

## DER case

- Small commercial customers receive a state government and utility incentive to install a BESS, so customers decide to install the BESS in combination with a rooftop PV system, customer is on TOU rate

## Policy scenario

- State incentive program to encourage DER deployment, including energy storage
- Aggressive state-level GHG emissions reductions targets
- GHG adder included as Utility System Impact and also existing compliance costs to capture GHG requirements
- Host customer impacts included in JST

## Utility scenario

- Investor-owned utility in a Western state that does not have an RTO
- High avoided energy and capacity costs
- Significant renewable energy, including solar PV, as part of the generation mix, in addition to grid reliability constraints (e.g., public safety power shutoffs (PSPS))

→ **Commercial solar + storage case study**

# **Applicable value streams**

<b>Electric Utility System Impacts</b>
Avoided energy costs
Avoided generation capacity costs
Avoided transmission costs
Avoided distribution costs
Avoided ancillary services
Avoided environmental compliance costs (cap & trade compliance costs)
Avoided environmental compliance costs (GHG adder)
Avoided environmental compliance costs (GHG rebalancing)
Reduced risk
Program administration
Utility financial Incentives

<b>Host Customer Impacts</b>
Increased reliability
Federal Investment Tax Credit (ITC)
State financial incentive
BESS interconnection costs

<b>Host Customer Impacts</b>
Depreciation tax write-off
Operations & Maintenance (O&M) costs
Battery Energy Storage System (BESS) net capital cost

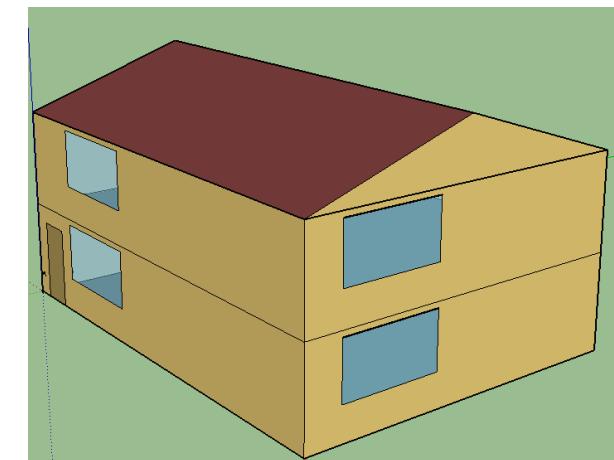
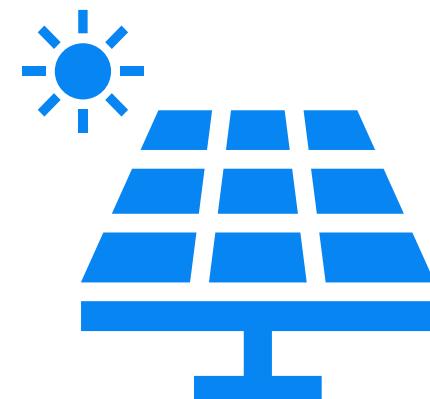
**N/A because of JST formulation**

<b>Societal Impacts</b>
All societal impacts

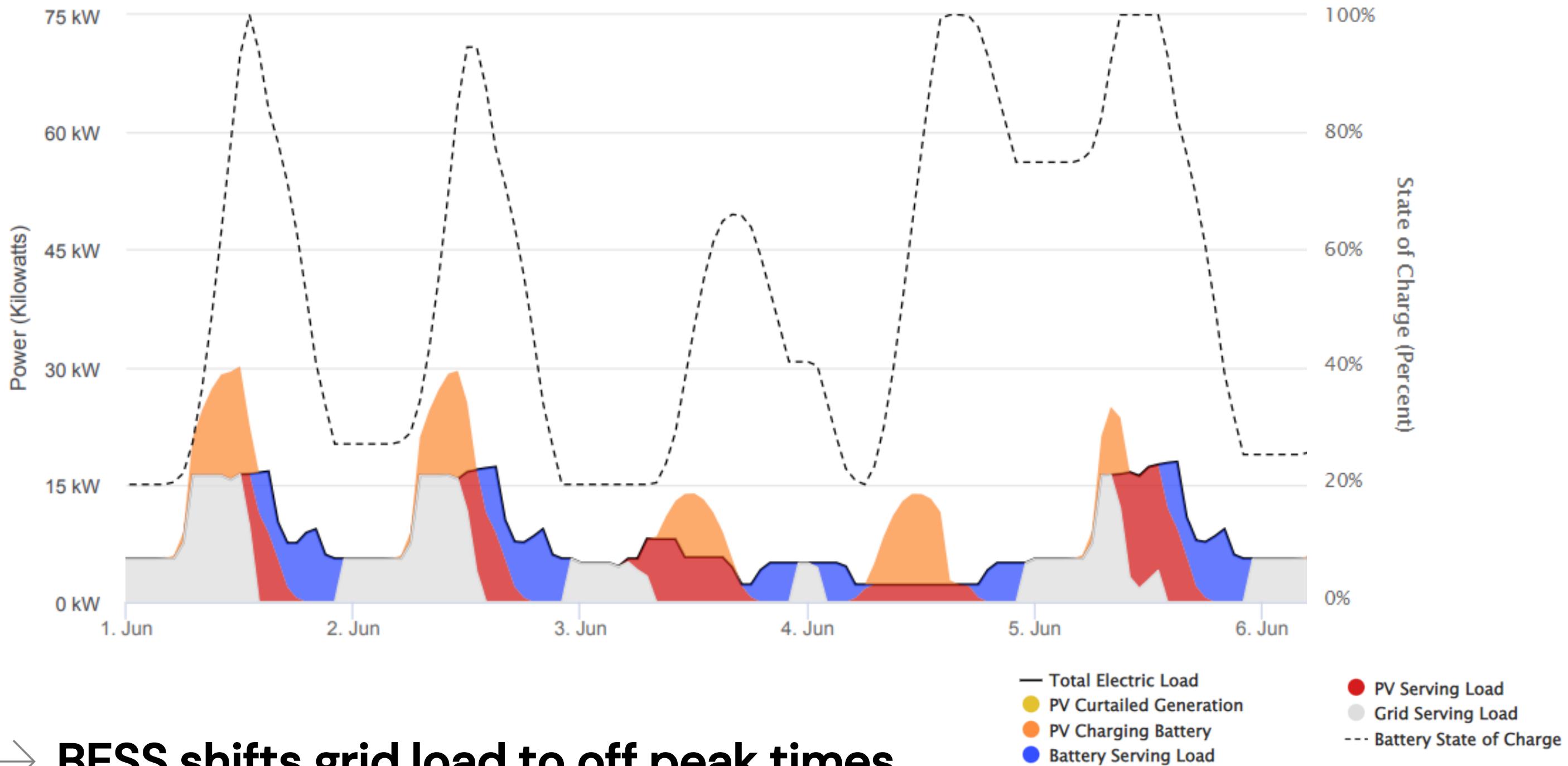
<b>Electric Utility System Impacts</b>
Avoided credit and collection costs
Increased reliability
Increased resilience
Avoided RPS costs
Utility performance incentives
Wholesale price suppression effects

→ **Identification of relevant value streams**

- Modeled hourly load shape impacts of BESS system using NREL's Renewable Energy Optimization (REopt) platform
- Baseline building assumed: 5,500 sqft small office from DOE prototype buildings
  - Existing 20 kW solar PV array
- TOU Tariff: \$0.40/kWh peak, \$0.21/kWh off peak
- BESS system: 14 kW, 86 kWh system
  - \$41,202 per system cost

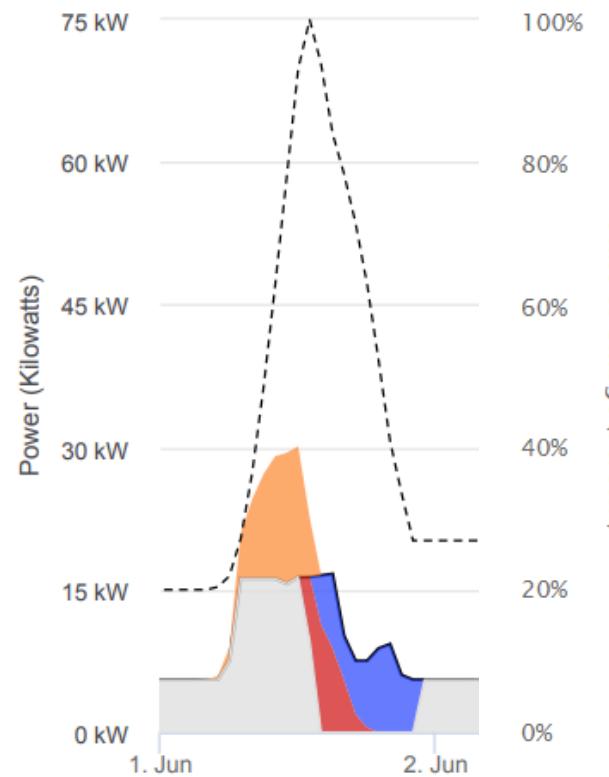


→ Modeling BESS impact with NREL ReOpt



→ BESS shifts grid load to off peak times

$$\text{Increased reliability} = \Delta CLL * VoLL$$



- $\Delta CLL (kWh)$ : Average change in customer lost load due to expected outages
  - Based on SAIFI, CAIDI, average BESS SOC, and average building load data; assuming no contribution from PV
- $VoLL \left( \frac{\$}{kWh} \right)$ : Value of Lost Load to the customer
  - Estimated as \$151/kWh based on New England Avoided Energy Supply Component (AESCP) study<sup>1</sup>

→ Methodology for valuing host customer reliability improvement

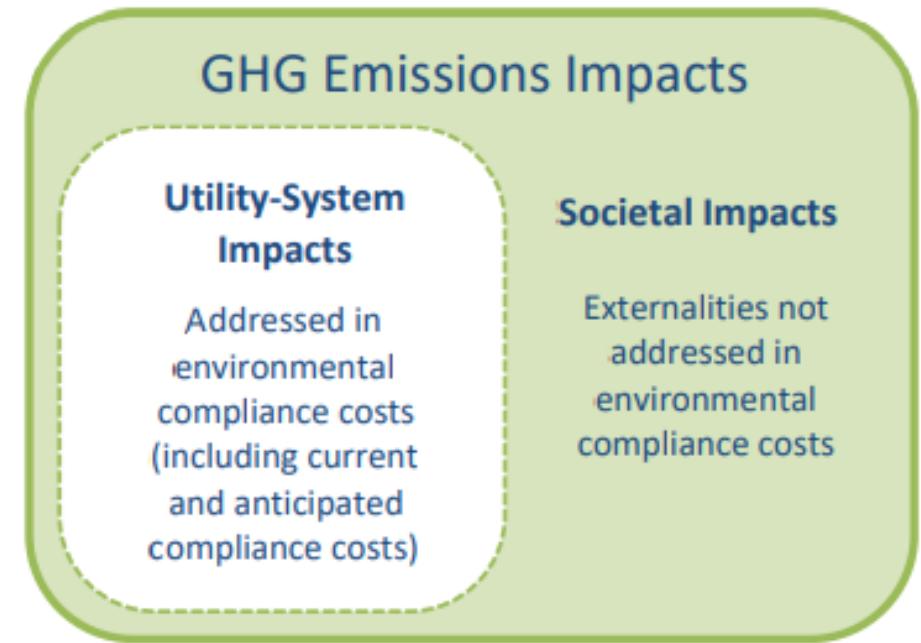
<sup>1</sup> Synapse. 2021 Avoided Energy Supply Components for New England.

- Assumed Federal Investment Tax Credit (ITC) at 26% of BESS capital cost
- State financial incentives modeled as equal to half of California Self Generation Incentive Program (SGIP) incentive levels (\$175/kWh)
- Depreciation: 21% of BESS capital cost after subtracting 50% of ITC
- Recently passed Inflation Reduction Act bolsters incentives for storage

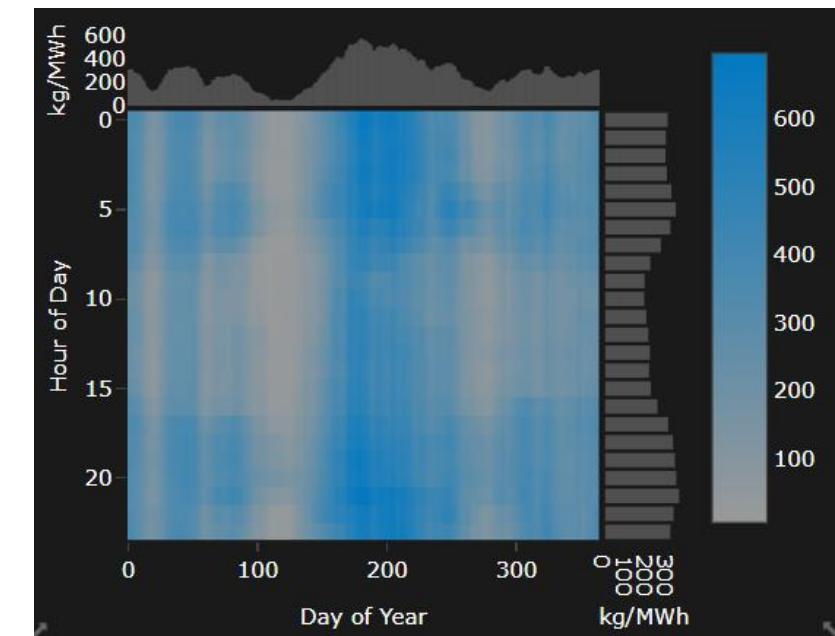
→ **Incentives and depreciation**



- Whether societal impacts are relevant depends on utility planning & policy
  - If planning is in line with policy, there is no need for societal valuation
- This case study valued GHG emissions from only the utility system perspective, due to policy and data inputs for utility planning data being aligned
- GHG emissions impacts were calculated on an hourly basis



1



2

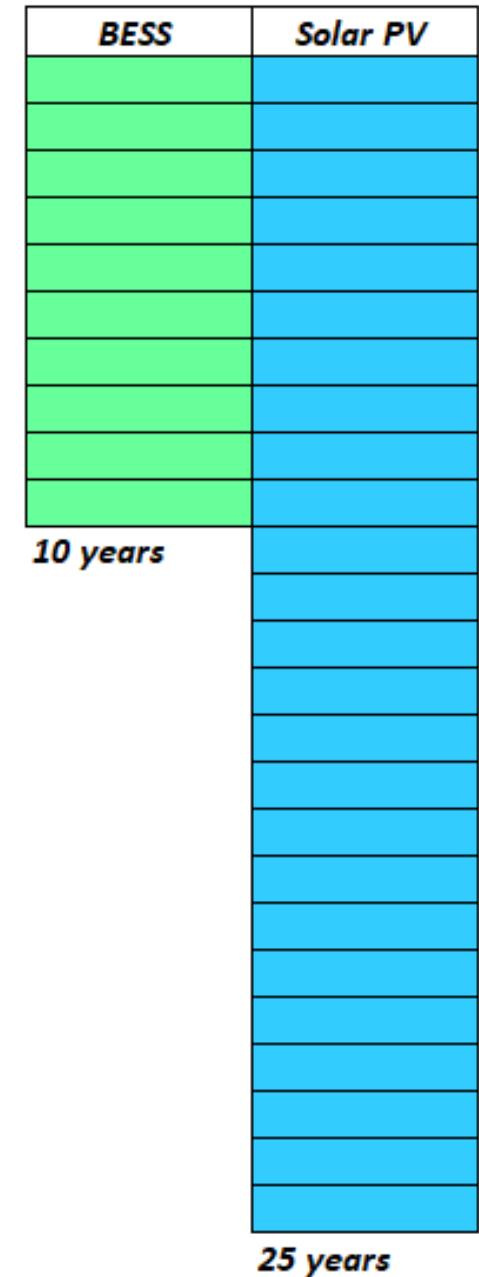
→ **GHG modeling: Utility system cost vs. societal cost**

For this case study, assumed baseline of customer already having PV system, but alternative relative baseline is co-installation of these systems

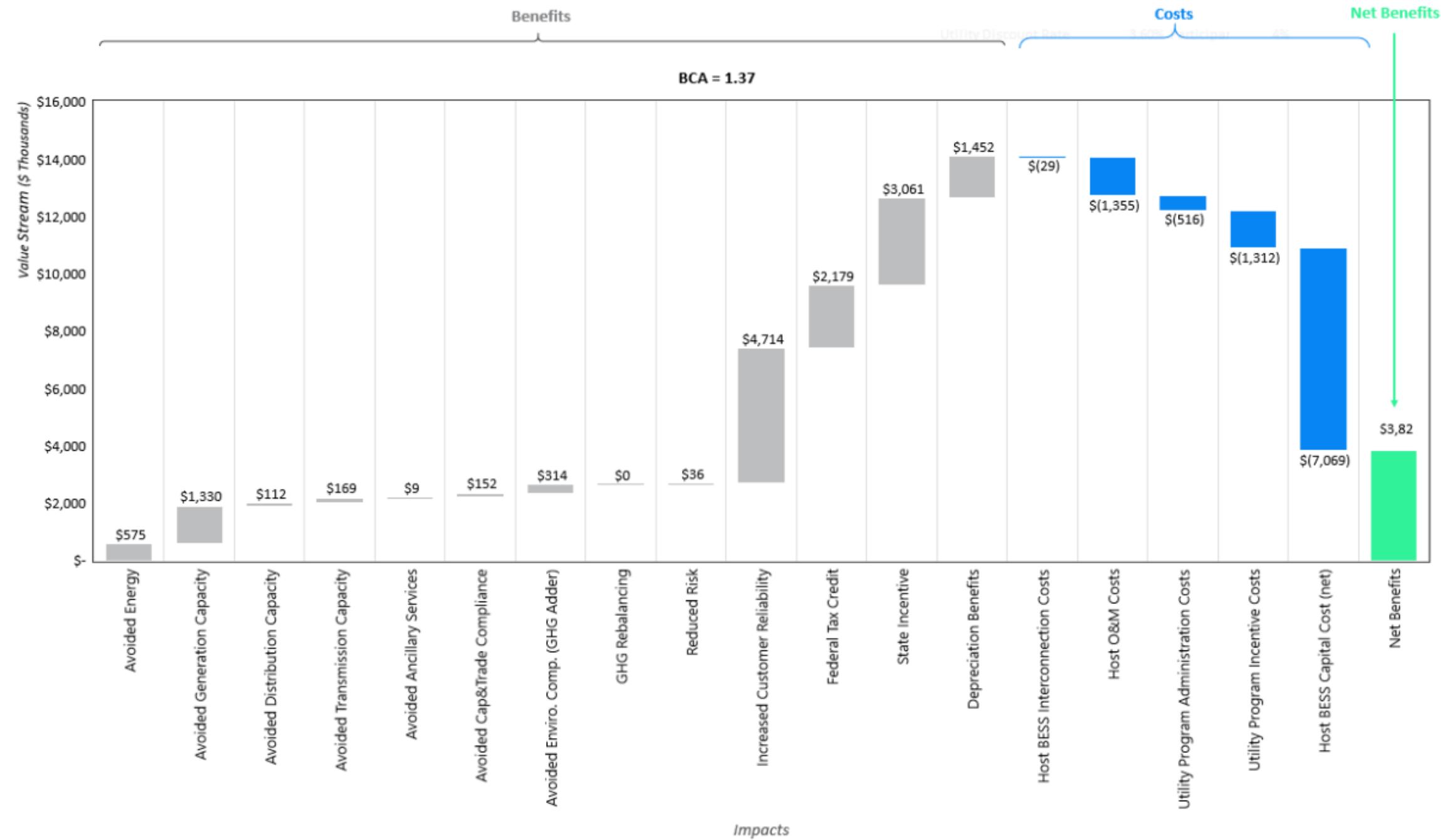
When modeling multiple resources, need to account for differences in measure lives

Two ways to address this:

1. Use multiple load shapes to model the load impacts for different measure combinations
2. Annualize costs and standardize measure lives so that one load shape can be used



→ Handling measure lives and interactive impacts



→ **Customer reliability is the single largest benefit**

## Value of lost load, customer minutes out

- Estimates by customer type vary significantly

## BESS capital costs

- Cost of storage fallen significantly in past decade, projected to continue to fall

## Inclusion of host customer impacts

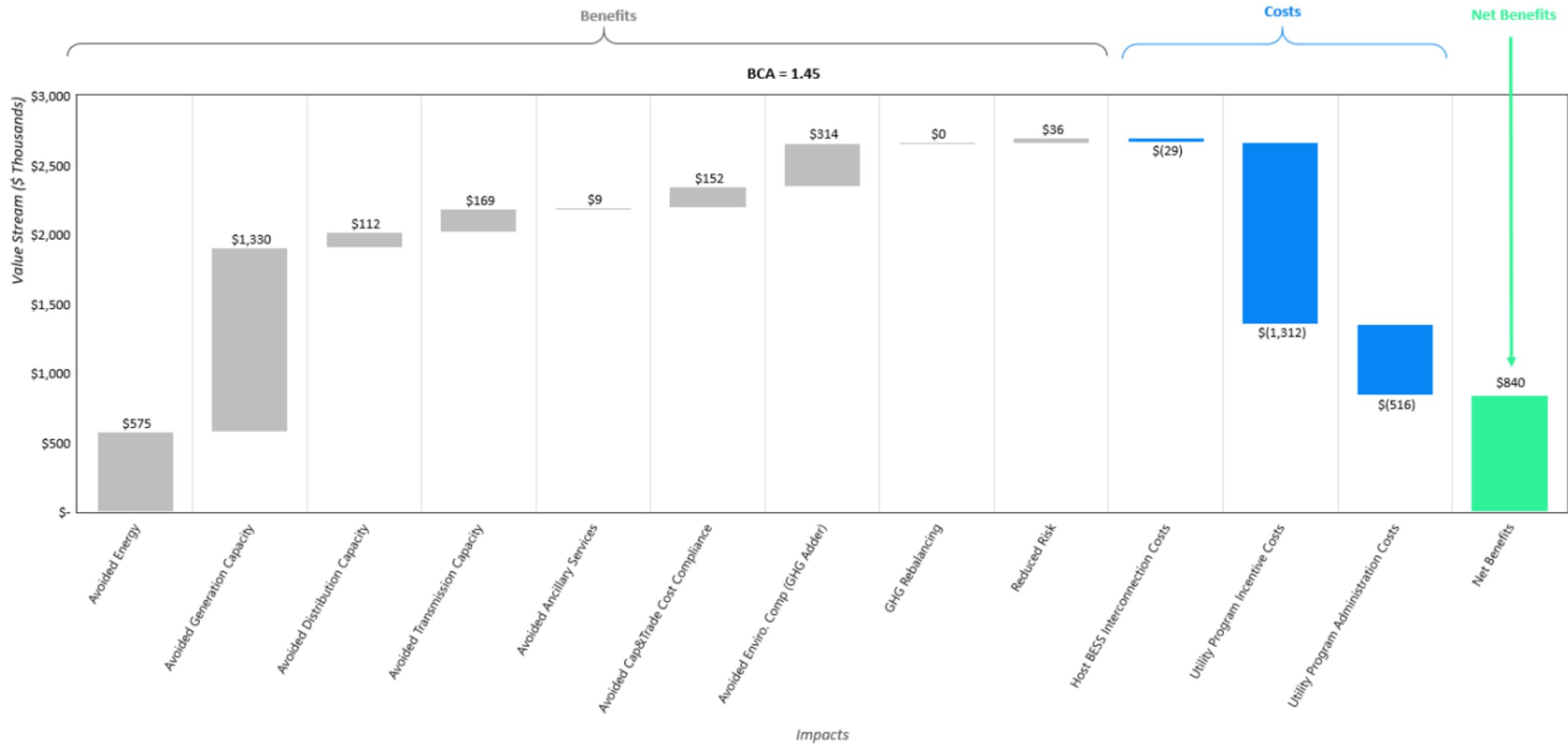
- The 5 most influential value streams are host customer costs and benefits

## Tax credits and financial incentives

- Without these the JST would be less than 1

→ **Sensitivity of the results: What are the most influential factors?**

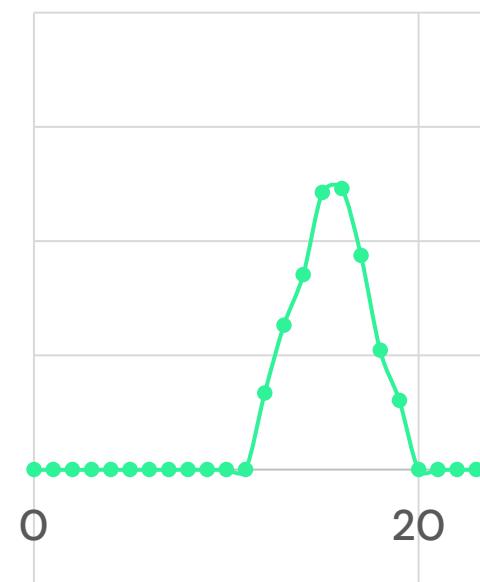




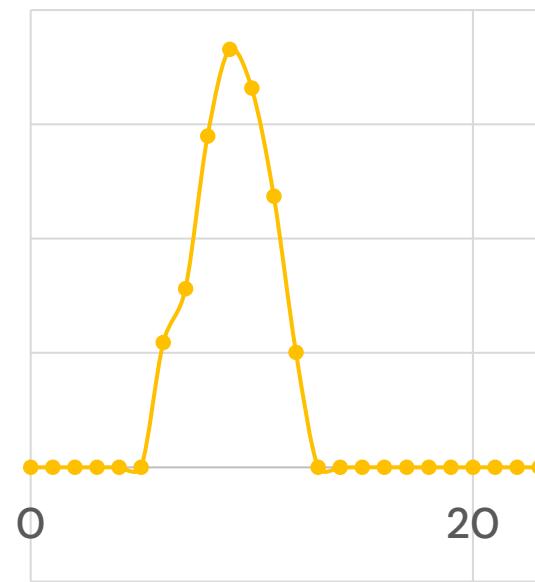
→ Results with the host customer impacts removed

- Storage (and all dispatchable resources) have potential value in their flexibility
- No deterministic analysis will accurately capture this value without approximation, requires a probabilistic accounting methodology

Scenario 1

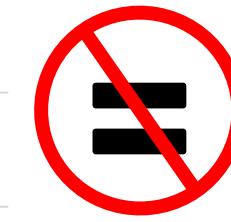


Scenario 2



&

Average



→ Future research: Utilizing multiple load shapes to value flexibility

## EV managed charging

## Residential GEB

### Reference case

Residential customer on flat rate charging EV when they desire

### DER case

Customer receives incentive from utility for LV2 charger and switching to TOU

### Policy scenario

Include GHG impacts in JST

### Utility scenario

- An IOU in the Midwest that is connected to MISO
- Relatively low avoided energy and capacity costs
- Generation mix with significant coal baseload

Residential SF home with gas furnace, central AC, and no smart devices

Ceiling insulation, reduced air leakage, ASHP, smart thermostat with DR program participation

Include host customer, natural gas, GHG and public health impacts in JST

- Municipal utility in the Mid-Atlantic, connected to PJM
- Moderate avoided energy and capacity costs
- Generation mix comparable to PJM market mix

→ Additional case studies: EV managed charging & Residential GEB



Questions?



**icf.com**

## Get in touch with us:

David Pudleiner

[David.Pudleiner@icf.com](mailto:David.Pudleiner@icf.com)

Steve Fine

[Steve.Fine@icf.com](mailto:Steve.Fine@icf.com)



[linkedin.com/company/icf-international/](https://www.linkedin.com/company/icf-international/)



[twitter.com/icf](https://twitter.com/icf)



<https://www.facebook.com/ThisIsICF/>

### About ICF

ICF (NASDAQ:ICFI) is a global consulting services company with approximately 8,000 full-time and part-time employees, but we are not your typical consultants. At ICF, business analysts and policy specialists work together with digital strategists, data scientists and creatives. We combine unmatched industry expertise with cutting-edge engagement capabilities to help organizations solve their most complex challenges. Since 1969, public and private sector clients have worked with ICF to navigate change and shape the future.